

**OVERVIEW OF THE FEDERAL TAX SYSTEM
AS IN EFFECT FOR 2016**

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of the
JOINT COMMITTEE ON TAXATION



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INTRODUCTION

This document,¹ prepared by the staff of the Joint Committee on Taxation, provides a summary of the present-law Federal tax system as in effect for 2016.

The current Federal tax system has four main elements: (1) an income tax on individuals and corporations (which consists of both a “regular” income tax and an alternative minimum tax); (2) payroll taxes on wages (and corresponding taxes on self-employment income) to finance certain social insurance programs; (3) estate, gift, and generation-skipping taxes, and (4) excise taxes on selected goods and services. This document provides a broad overview of each of these elements.²

A number of aspects of the Federal tax laws are subject to change over time. For example, some dollar amounts and income thresholds are indexed for inflation. The standard deduction, tax rate brackets, and the annual gift tax exclusion are examples of amounts that are indexed for inflation. In general, the Internal Revenue Service adjusts these numbers annually and publishes the inflation-adjusted amounts in effect for a tax year prior to the beginning of that year. Where applicable, this document generally includes dollar amounts in effect for 2016 and notes whether dollar amounts are indexed for inflation.

In addition, a number of the provisions in the Federal tax laws have been enacted on a temporary basis or have parameters that vary by statute from year to year. For simplicity, this document describes the Federal tax laws in effect for 2016 and generally does not include references to provisions as they may be in effect for future years or to termination dates for expiring provisions.³

¹ This document may be cited as follows: Joint Committee on Taxation, *Overview of the Federal Tax System as in Effect for 2016* (JCX-43-16), May 10, 2016. This document can be found on the Joint Committee on Taxation website at www.jct.gov.

² If certain requirements are met, certain entities or organizations are exempt from Federal income tax. A description of such organizations is beyond the scope of this document. For a recent description, see Joint Committee on Taxation, *Report to the House Committee on Ways and Means on Present Law and Suggestions for Reform Submitted to the Tax Reform Working Groups* (JCS-3-13), May 6, 2013, pp. 19-58.

³ See Joint Committee on Taxation, *List of Expiring Federal Tax Provisions, 2016-2025* (JCX-1-16), January 8, 2016.

I. SUMMARY OF PRESENT-LAW FEDERAL TAX SYSTEM

A. Individual Income Tax

In general

A United States citizen or resident alien generally is subject to the U.S. individual income tax on his or her worldwide taxable income.⁴ Taxable income equals the taxpayer's total gross income less certain exclusions, exemptions, and deductions. Graduated tax rates are then applied to a taxpayer's taxable income to determine his or her individual income tax liability. A taxpayer may face additional liability if the alternative minimum tax applies. A taxpayer may reduce his or her income tax liability by any applicable tax credits.

Adjusted gross income

Under the Internal Revenue Code of 1986 (the "Code"), gross income means "income from whatever source derived" except for certain items specifically exempt or excluded by statute.⁵ Sources of income include compensation for services, interest, dividends, capital gains, rents, royalties, alimony and separate maintenance payments, annuities, income from life insurance and endowment contracts (other than certain death benefits), pensions, gross profits from a trade or business, income in respect of a decedent, and income from S corporations, partnerships,⁶ trusts or estates.⁷ Statutory exclusions from gross income include death benefits payable under a life insurance contract, interest on certain State and local bonds, the receipt of property by gift or inheritance, employer-provided health insurance, employer-provided pension contributions, and certain other employer-provided benefits.

⁴ Foreign tax credits generally are available against U.S. income tax imposed on foreign source income to the extent of foreign income taxes paid on that income. A nonresident alien generally is subject to the U.S. individual income tax only on income with a sufficient nexus to the United States. A U.S. citizen or resident who satisfies certain requirements for presence in a foreign country also is allowed a limited exclusion (\$101,300 in 2016) for foreign earned income and a limited exclusion of employer-provided housing costs. Sec. 911.

⁵ Sec. 61.

⁶ In general, partnerships and S corporations (*i.e.*, corporations subject to the provisions of subchapter S of the Internal Revenue Code) are treated as pass-through entities for Federal income tax purposes. Thus, no Federal income tax is imposed at the entity level. Rather, income of such entities is passed through and taxed to the owners at the individual level. A business entity organized as a limited liability company ("LLC") under applicable State law generally is treated as a partnership for Federal income tax purposes if it has two or more members (a single-member LLC is generally treated as a sole-proprietorship for Federal income tax purposes).

⁷ In general, estates and most trusts pay tax on income at the entity level, unless the income is distributed or required to be distributed under governing law or under the terms of the governing instrument. Such entities determine their tax liability using a special tax rate schedule and are subject to the alternative minimum tax. Certain trusts, however, do not pay Federal income tax at the trust level. For example, certain trusts that distribute all income currently to beneficiaries are treated as pass-through or conduit entities (similar to a partnership). Other trusts are treated as being owned by grantors in whole or in part for tax purposes; in such cases, the grantors are taxed on the income of the trust.

An individual's adjusted gross income ("AGI") is determined by subtracting certain "above-the-line" deductions from gross income. These deductions include trade or business expenses, capital losses, contributions to a qualified retirement plan by a self-employed individual, contributions to certain individual retirement arrangements ("IRAs"), certain moving expenses, certain education-related expenses, and alimony payments.⁸

Taxable income

To determine taxable income, an individual reduces AGI by any personal exemption deductions and either the applicable standard deduction or his or her itemized deductions.⁹ Personal exemptions generally are allowed for the taxpayer, his or her spouse, and any dependents. For tax year 2016, the amount deductible for each personal exemption is \$4,050. This amount is indexed annually for inflation. Additionally, the personal exemption phase-out ("PEP") reduces a taxpayer's personal exemptions by two percent for each \$2,500 (\$1,250 for married filing separately), or fraction thereof, by which the taxpayer's AGI exceeds \$259,400 (single), \$285,350 (head-of-household), \$311,300 (married filing jointly and surviving spouses) and \$155,650 (married filing separately).¹⁰ These threshold amounts are indexed for inflation.

A taxpayer also may reduce AGI by the amount of the applicable standard deduction. The basic standard deduction varies depending upon a taxpayer's filing status. For 2016, the amount of the standard deduction is \$6,300 for single individuals and married individuals filing separate returns, \$9,300 for heads of household, and \$12,600 for married individuals filing a joint return and surviving spouses. An additional standard deduction is allowed with respect to any individual who is elderly (*i.e.*, above age 64) or blind.¹¹ The amounts of the basic standard deduction and the additional standard deductions are indexed annually for inflation.

In lieu of taking the applicable standard deductions, an individual may elect to itemize deductions. The deductions that may be itemized include State and local income taxes, real property and certain personal property taxes, home mortgage interest, charitable contributions, certain investment interest, medical expenses (in excess of 10 percent of AGI, or 7.5 percent in the case of taxpayers above age 64), casualty and theft losses (in excess of 10 percent of AGI and in excess of \$100 per loss), and certain miscellaneous expenses (in excess of two percent of AGI).¹² Additionally, the total amount of itemized deductions allowed is reduced by \$0.03 for each dollar of AGI in excess of \$259,400 (single), \$285,350 (head-of-household), \$311,300

⁸ Sec. 62.

⁹ Sec. 63.

¹⁰ A taxpayer thus has all personal exemptions completely phased out at incomes of \$381,900 (single), \$407,850 (head-of-household), \$433,800 (married filing jointly) and \$216,900 (married filing separately).

¹¹ For 2016, the additional amount is \$1,250 for married taxpayers (for each spouse meeting the applicable criterion) and surviving spouses. The additional amount for single individuals and heads of households is \$1,550. If an individual is both blind and aged, the individual is entitled to two additional standard deductions, for a total additional amount (for 2016) of \$2,500 or \$3,100, as applicable.

¹² Sec. 67.

(married filing jointly and surviving spouses) and \$155,650 (married filing separately).¹³ These threshold amounts are indexed for inflation.

Table 1.–2016 Standard Deduction and Personal Exemption Values

Standard Deduction	
Married Filing Jointly	\$12,600
Head of Household	\$9,300
Single and Married Filing Separately	\$6,300
Personal Exemptions	\$4,050

Tax liability

In general

A taxpayer's net income tax liability is the greater of (1) regular individual income tax liability reduced by credits allowed against the regular tax, or (2) tentative minimum tax reduced by credits allowed against the minimum tax. The amount of income subject to tax is determined differently under the regular tax and the alternative minimum tax, and separate rate schedules apply. Lower rates apply for long-term capital gains and certain dividends; those rates apply for both the regular tax and the alternative minimum tax.

Regular tax liability

To determine regular tax liability, a taxpayer generally must apply the tax rate schedules (or the tax tables) to his or her regular taxable income. The rate schedules are broken into several ranges of income, known as income brackets, and the top marginal tax rate increases as a taxpayer's income increases. Separate rate schedules apply based on an individual's filing status. For 2016, the regular individual income tax rate schedules are as follows:

¹³ Sec. 68. This rule is sometimes referred to as the "Pease limitation." A taxpayer may not lose more than 80 percent of his or her deductions as a result of this provision.

Table 2.—Federal Individual Income Tax Rates for 2016

If taxable income is:	Then income tax equals:
<i>Single Individuals</i>	
Not over \$9,275	10% of the taxable income
Over \$9,275 but not over \$37,650	\$927.50 plus 15% of the excess over \$9,275
Over \$37,650 but not over \$91,150	\$5,183.75 plus 25% of the excess over \$37,650
Over \$91,150 but not over \$190,150	\$18,558.75 plus 28% of the excess over \$91,150
Over \$190,150 but not over \$413,350	\$46,278.75 plus 33% of the excess over \$190,150
Over \$413,350 but not over \$415,050	\$119,934.75 plus 35% of the excess over \$413,350
Over \$415,050	\$120,529.75 plus 39.6% of the excess over \$415,050
<i>Heads of Households</i>	
Not over \$13,250	10% of the taxable income
Over \$13,250 but not over \$50,400	\$1,325 plus 15% of the excess over \$13,250
Over \$50,400 but not over \$130,150	\$6,897.50 plus 25% of the excess over \$50,400
Over \$130,150 but not over \$210,800	\$26,835 plus 28% of the excess over \$130,150
Over \$210,800 but not over \$413,350	\$49,417 plus 33% of the excess over \$210,800
Over \$413,350 but not over \$441,000	\$116,258.50 plus 35% of the excess over \$413,350
Over \$441,000	\$125,936 plus 39.6% of the excess over \$441,000
<i>Married Individuals Filing Joint Returns and Surviving Spouses</i>	
Not over \$18,550	10% of the taxable income
Over \$18,550 but not over \$75,300	\$1,855 plus 15% of the excess over \$18,550
Over \$75,300 but not over \$151,900	\$10,367.50 plus 25% of the excess over \$75,300
Over \$151,900 but not over \$231,450	\$29,517.50 plus 28% of the excess over \$151,900
Over \$231,450 but not over \$413,350	\$51,791.50 plus 33% of the excess over \$231,450
Over \$413,350 but not over \$466,950	\$111,818.50 plus 35% of the excess over \$413,350
Over \$466,950	\$130,578.50 plus 39.6% of the excess over \$466,950

If taxable income is:**Then income tax equals:***Married Individuals Filing Separate Returns*

Not over \$9,275	10% of the taxable income
Over \$9,275 but not over \$37,650	\$927.50 plus 15% of the excess over \$9,275
Over \$37,650 but not over \$75,950	\$5,183.75 plus 25% of the excess over \$37,650
Over \$75,950 but not over \$115,725	\$14,758.75 plus 28% of the excess over \$75,950
Over \$115,725 but not over \$206,675	\$25,895.75 plus 33% of the excess over \$115,725
Over \$206,675 but not over \$233,475	\$55,902.25 plus 35% of the excess over \$206,675
Over \$233,475	\$65,289.25 plus 39.6% of the excess over \$233,475

An individual's effective marginal tax rate may be reduced by the allowance of a deduction equal to a percentage of income from certain domestic manufacturing activities.¹⁴

Special capital gains and dividends rates

In general, gain or loss reflected in the value of an asset is not recognized for income tax purposes until a taxpayer disposes of the asset. On the sale or exchange of a capital asset, any gain generally is included in income. Any net capital gain of an individual is taxed at maximum rates lower than the rates applicable to ordinary income. Net capital gain is the excess of the net long-term capital gain for the taxable year over the net short-term capital loss for the year. Gain or loss is treated as long-term if the asset is held for more than one year.

Capital losses generally are deductible in full against capital gains. In addition, individual taxpayers may deduct capital losses against up to \$3,000 of ordinary income in each year. Any remaining unused capital losses may be carried forward indefinitely to another taxable year.

A maximum rate applies to capital gains and dividends. For 2016, the maximum rate of tax on the adjusted net capital gain of an individual is 20 percent on any amount of gain that otherwise would be taxed at a 39.6-percent rate. In addition, any adjusted net capital gain otherwise taxed at a 10- or 15-percent rate is taxed at a zero-percent rate. Adjusted net capital gain otherwise taxed at rates greater than 15 percent but less than 39.6 percent is taxed at a 15-percent rate. These rates apply for purposes of both the regular tax and the alternative minimum tax. Dividends are generally taxed at the same rate as capital gains.

Net investment income

An additional tax is imposed on net investment income in the case of an individual, estate, or trust.¹⁵ In the case of an individual, the tax is 3.8 percent of the lesser of net investment

¹⁴ This deduction is described in more detail below in the summary of the tax rules applicable to corporations.

income or the excess of modified adjusted gross income¹⁶ over the threshold amount. The threshold amount is \$250,000 in the case of a joint return or surviving spouse, \$125,000 in the case of a married individual filing a separate return, and \$200,000 in any other case.¹⁷ Thus, for taxpayers with modified adjusted gross income in excess of this threshold, the rate on certain capital gains and dividends is 23.8 percent.

Net investment income is the excess of (1) the sum of (a) gross income from interest, dividends, annuities, royalties, and rents, other than such income which is derived in the ordinary course of a trade or business that is not a passive activity with respect to the taxpayer or a trade or business of trading in financial instruments or commodities, and (b) net gain (to the extent taken into account in computing taxable income) attributable to the disposition of property other than property held in the active conduct of a trade or business that is not in the trade or business of trading in financial instruments or commodities, over (2) deductions properly allocable to such gross income or net gain.

Credits against tax

An individual may reduce his or her tax liability by any available tax credits. In some instances, a permissible credit is “refundable,” *i.e.*, the amount of these credits exceeds tax liability (net of other credits) and may create an overpayment which may lead to a refund. Two major credits are the child tax credit and the earned income credit.

An individual may claim a tax credit for each qualifying child under the age of 17. The amount of the credit per child is \$1,000.¹⁸ The aggregate amount of child credits that may be claimed is phased out for individuals with income over certain threshold amounts. Specifically, the otherwise allowable child tax credit is reduced by \$50 for each \$1,000 (or fraction thereof) of modified adjusted gross income over \$75,000 for single individuals or heads of households, \$110,000 for married individuals filing joint returns, and \$55,000 for married individuals filing separate returns. To the extent the child credit exceeds the taxpayer’s tax liability, the taxpayer is eligible for a refundable credit¹⁹ (the additional child tax credit) equal to 15 percent of earned income in excess of \$3,000.²⁰

¹⁵ Sec. 1411.

¹⁶ Modified adjusted gross income is adjusted gross income increased by the amount excluded from income as foreign earned income under section 911(a)(1) (net of the deductions and exclusions disallowed with respect to the foreign earned income).

¹⁷ These thresholds are not indexed for inflation.

¹⁸ Sec. 24.

¹⁹ The refundable credit may not exceed the maximum credit per child of \$1,000.

²⁰ Families with three or more children may determine the additional child tax credit using an alternative formula, if this results in a larger credit than determined under the earned income formula. Under the alternative formula, the additional child tax credit equals the amount by which the taxpayer’s social security taxes exceed the taxpayer’s earned income tax credit.

A refundable earned income tax credit (“EITC”) is available to low-income workers who satisfy certain requirements.²¹ The amount of the EITC varies depending upon the taxpayer’s earned income and whether the taxpayer has one, two, more than two, or no qualifying children. In 2016, the maximum EITC is \$6,269 for taxpayers with more than two qualifying children, \$5,572 for taxpayers with two qualifying children, \$3,373 for taxpayers with one qualifying child, and \$506 for taxpayers with no qualifying children. The credit amount begins to phase out at an income level of \$23,740 for joint-filers with children, \$18,190 for other taxpayers with children, \$13,820 for joint-filers with no children and \$8,270 for other taxpayers with no qualifying children. The phaseout percentages are 15.98 for taxpayers with one qualifying child, 21.06 for two or more qualifying children and 7.65 for no qualifying children.

Tax credits are also allowed for certain business expenditures, certain foreign income taxes paid or accrued, certain, energy conservation expenditures, certain education expenditures, certain child care expenditures, and for certain elderly or disabled individuals. The personal credits allowed against the regular tax are generally allowed against the alternative minimum tax.

Alternative minimum tax liability

An alternative minimum tax is imposed on an individual, estate, or trust in an amount by which the tentative minimum tax exceeds the regular income tax for the taxable year.²² For 2016, the tentative minimum tax is the sum of (1) 26 percent of so much of the taxable excess as does not exceed \$186,300 (\$93,150 in the case of a married individual filing a separate return) and (2) 28 percent of the remaining taxable excess. The taxable excess is so much of the alternative minimum taxable income (“AMTI”) as exceeds the exemption amount. The breakpoint between the 26-percent and 28-percent bracket is indexed for inflation. The maximum tax rates on net capital gain and dividends used in computing the regular tax are used in computing the tentative minimum tax. AMTI is the taxpayer’s taxable income increased by the taxpayer’s tax preferences and adjusted by determining the tax treatment of certain items in a manner that negates the deferral of income resulting from the regular tax treatment of those items.

The exemption amounts for 2016 are: (1) \$83,800 in the case of married individuals filing a joint return and surviving spouses; (2) \$53,900 in the case of other unmarried individuals; (3) \$41,900 in the case of married individuals filing separate returns; and (4) \$23,900 in the case of an estate or trust. The exemption amounts are phased out by an amount equal to 25 percent of the amount by which the individual’s AMTI exceeds (1) \$159,700 in the case of married individuals filing a joint return and surviving spouses, (2) \$119,700 in the case of other unmarried individuals, and (3) \$79,850 in the case of married individuals filing separate returns or an estate or a trust. These amounts are indexed for inflation.

Among the tax preferences and adjustments included in AMTI are accelerated depreciation on certain property used in a trade or business, circulation expenditures, research and experimental expenditures, certain expenses and allowances related to oil and gas and

²¹ Sec. 32.

²² Sec. 55.

mining exploration and development, certain tax-exempt interest income, and a portion of the gain excluded with respect to the sale or disposition of certain small business stock. In addition, personal exemptions, the standard deduction, and certain itemized deductions, such as State and local taxes and miscellaneous deductions, are not allowed to reduce AMTI.

B. Corporate Income Tax

Taxable income

Corporations organized under the laws of any of the 50 States (and the District of Columbia) generally are subject to the U.S. corporate income tax on their worldwide taxable income.²³ Under subchapter S of the Code, a qualified small business corporation may elect not to be subject to the corporate income tax (*i.e.*, may make an “S corporation election”). If an S corporation election is made, the income of the corporation will flow through to the shareholders and be taxable directly to the shareholders.

The taxable income of a corporation generally is comprised of gross income less allowable deductions. Gross income generally is income derived from any source, including gross profit from the sale of goods and services to customers, rents, royalties, interest (other than interest from certain indebtedness issued by State and local governments), dividends, gains from the sale of business and investment assets, and other income.

Allowable deductions include ordinary and necessary business expenditures, such as salaries, wages, contributions to profit-sharing and pension plans and other employee benefit programs, repairs, bad debts, taxes (other than Federal income taxes), contributions to charitable organizations (subject to an income limitation), advertising, interest expense, certain losses, selling expenses, and other expenses. Expenditures that produce benefits in future taxable years to a taxpayer’s business or income-producing activities (such as the purchase of plant and equipment) generally are capitalized and recovered over time through depreciation, amortization or depletion allowances. A net operating loss incurred in one taxable year may be carried back two years or carried forward 20 years. Deductions are also allowed for certain amounts despite the lack of a direct expenditure by the taxpayer. For example, a deduction is allowed for all or a portion of the amount of dividends received by a corporation from another corporation (provided certain ownership requirements are satisfied). Moreover, a deduction is allowed for a portion of the amount of income attributable to certain manufacturing activities.²⁴

The Code also specifies certain expenditures that may not be deducted, such as dividends paid to shareholders, expenses associated with earning tax-exempt income,²⁵ certain entertainment expenditures, certain executive compensation in excess of \$1,000,000 per year, a portion of the interest on certain high-yield debt obligations that resemble equity, as well as fines, penalties, bribes, kickbacks and illegal payments.

²³ A foreign corporation generally is subject to the U.S. corporate income tax only on income with a sufficient nexus to the United States.

²⁴ Deductions of income amounts can be viewed as substitutes for exemption or rate reductions for the affected income.

²⁵ For example, the carrying costs of tax-exempt State and local obligations and the premiums on certain life insurance policies are not deductible.

Tax liability

A corporation's regular income tax liability generally is determined by applying the following tax rate schedule to its taxable income.

Table 3.—Federal Corporate Income Tax Rates

If taxable income is:	Then the income tax rate is:
\$0-\$50,000	15 percent of taxable income
\$50,001-\$75,000	25 percent of taxable income
\$75,001-\$10,000,000	34 percent of taxable income
Over \$10,000,000	35 percent of taxable income

The first two graduated rates described above are phased out for corporations with taxable income between \$100,000 and \$335,000 (at a marginal rate of 39 percent). As a result, a corporation with taxable income between \$335,000 and \$10,000,000 effectively is subject to a flat tax rate of 34 percent. Also, the application of the 34-percent rate is gradually phased out for corporations with taxable income between \$15,000,000 and \$18,333,333 (at a marginal rate of 38 percent), such that a corporation with taxable income of \$18,333,333 or more is effectively subject to a flat rate of 35 percent.

In contrast to the treatment of capital gains in the individual income tax, no separate rate structure exists for corporate capital gains. Thus, the maximum rate of tax on the net capital gains of a corporation is 35 percent. A corporation may not deduct the amount of capital losses in excess of capital gains for any taxable year. Disallowed capital losses may be carried back three years or carried forward five years.

Corporations are taxed at lower rates on income from certain domestic production activities. This rate reduction is effected by the allowance of a deduction equal to a percentage of qualifying domestic production activities income. The deduction is generally equal to nine percent of the income from manufacturing, construction, and certain other activities specified in the Code.²⁶

Like individuals, corporations may reduce their tax liability by any applicable tax credits. Tax credits applicable to businesses include credits for biofuels and renewable power,

²⁶ With a nine percent deduction, a corporation is taxed at a rate of 35 percent on only 91 percent of qualifying income, resulting in an effective tax rate of $0.91 * 35$, or 31.85 percent. A similar reduction applies to the graduated rates applicable to individuals with qualifying domestic production activities income.

investment tax credits (applicable to investment in certain renewable energy property and the rehabilitation of certain real property), the research credit, the low-income housing credit (applicable to investment in certain low-income housing projects), the empowerment zone employment credit (applicable to wages paid to certain residents of, or employees in, empowerment zones), the work opportunity credit (applicable to wages paid to individuals from certain targeted groups), and the disabled access credit (applicable to expenditures by certain small businesses to make the businesses accessible to disabled individuals).²⁷ Unused credits generally may be carried back one year and carried forward twenty years.

Foreign tax credits generally are available against U.S. income tax imposed on foreign source income to the extent of foreign income taxes paid on that income. Foreign income taxes limited in a tax year may be carried back one year or forward ten years.

Affiliated group

Domestic corporations that are affiliated through 80 percent or more corporate ownership may elect to file a consolidated return in lieu of filing separate returns. Corporations filing a consolidated return generally are treated as a single corporation; thus, the losses of one corporation can offset the income (and thus reduce the otherwise applicable tax) of other affiliated corporations.

Minimum tax

A corporation is subject to an alternative minimum tax that is payable, in addition to all other tax liabilities, to the extent that it exceeds the corporation's regular income tax liability. The tax is imposed at a flat rate of 20 percent on alternative minimum taxable income in excess of a \$40,000 exemption amount.²⁸ Credits that are allowed to offset a corporation's regular tax liability generally are not allowed to offset its minimum tax liability. If a corporation pays the alternative minimum tax, the amount of the tax paid is allowed as a credit against the regular tax in future years.

Alternative minimum taxable income is the corporation's taxable income increased by the corporation's tax preferences and adjusted by determining the tax treatment of certain items in a manner that negates the deferral of income resulting from the regular tax treatment of those items. Among the preferences and adjustments applicable to the corporate alternative minimum tax are accelerated depreciation on certain property, certain expenses and allowances related to oil and gas and mining exploration and development, certain amortization expenses related to pollution control facilities, and certain tax-exempt interest income. In addition, corporate alternative minimum taxable income is increased by 75 percent of the amount by which the corporation's "adjusted current earnings" exceed its alternative minimum taxable income

²⁷ Certain of these credits are scheduled to expire in 2016 or later. For more information on expiring provisions of the Internal Revenue Code, see Joint Committee on Taxation, *List of Expiring Federal Tax Provisions 2016-2025* (JCX-1-16), January 8, 2016.

²⁸ The exemption amount is phased out for corporations with income above certain threshold, and is completely phased out for corporations with alternative minimum taxable income of \$310,000 or more.

(determined without regard to this adjustment). Adjusted current earnings generally are determined with reference to the rules that apply in determining a corporation's earnings and profits.

Treatment of corporate distributions

The taxation of a corporation generally is separate and distinct from the taxation of its shareholders. A distribution by a corporation to one of its shareholders generally is taxable as a dividend to the shareholder to the extent of the corporation's current or accumulated earnings and profits.²⁹ Thus, the amount of a corporate dividend generally is taxed twice: once when the income is earned by the corporation and again when the dividend is distributed to the shareholder.³⁰ Conversely, amounts paid as interest to the debtholders of a corporation generally are subject to only one level of tax (at the recipient level) since the corporation generally is allowed a deduction for the amount of interest expense paid or accrued.

Amounts received by a shareholder in complete liquidation of a corporation generally are treated as full payment in exchange for the shareholder's stock. A liquidating corporation recognizes gain or loss on the distributed property as if such property were sold to the distributee for its fair market value. However, if a corporation liquidates a subsidiary corporation of which it has 80 percent or more control, no gain or loss generally is recognized by either the parent corporation or the subsidiary corporation.

Accumulated earnings and personal holding company taxes

Taxes at a rate of 20 percent (the top rate generally applicable to dividend income of individuals) may be imposed upon the accumulated earnings or personal holding company income of a corporation. The accumulated earnings tax may be imposed if a corporation retains earnings in excess of reasonable business needs. The personal holding company tax may be imposed upon the excessive passive income of a closely held corporation. The accumulated earnings tax and the personal holding company tax, when they apply, in effect impose the shareholder-level tax in addition to the corporate-level tax on accumulated earnings or undistributed personal holding company income.

²⁹ A distribution in excess of the earnings and profits of a corporation generally is a tax-free return of capital to the shareholder to the extent of the shareholder's adjusted basis (generally, cost) in the stock of the corporation; such distribution is a capital gain if in excess of basis. A distribution of property other than cash generally is treated as a taxable sale of such property by the corporation and is taken into account by the shareholder at the property's fair market value. A distribution of stock of the corporation generally is not a taxable event to either the corporation or the shareholder.

³⁰ This double taxation is mitigated by a reduced tax rate generally applicable to qualified dividend income of individuals.

C. Estate, Gift and Generation-Skipping Transfer Taxes

The United States generally imposes a gift tax on any transfer of property by gift made by a U.S. citizen or resident, whether made directly or indirectly and whether made in trust or otherwise. Nonresident aliens are subject to the gift tax with respect to transfers of tangible real or personal property where the property is located in the United States at the time of the gift. The gift tax is imposed on the donor and is based on the fair market value of the property transferred. Deductions are allowed for certain gifts to spouses and to charities. Annual gifts of \$14,000 (for 2016) or less per donor and per donee generally are not subject to tax.

An estate tax also is imposed on the taxable estate of any person who was a citizen or resident of the United States at the time of death, and on certain property belonging to a nonresident of the United States that is located in the United States at the time of death. The estate tax is imposed on the estate of the decedent and generally is based on the fair market value of the property passing at death.³¹ The taxable estate generally equals the worldwide gross estate less certain allowable deductions, including a marital deduction for certain bequests to the surviving spouse of the decedent and a deduction for certain bequests to charities.

The gift and estate taxes are unified such that a single graduated rate schedule and effective exemption amount apply to an individual's cumulative taxable gifts and bequests. The unified estate and gift tax rates begin at 18 percent on the first \$10,000 in cumulative taxable transfers and reach 40 percent on cumulative taxable transfers over \$1,000,000. A unified credit of \$2,125,800 (for 2016) is available with respect to taxable transfers by gift or at death. This credit effectively exempts a total of \$5.45 million (for 2016)³² in cumulative taxable transfers from the gift tax or the estate tax. The unified credit thus generally also has the effect of rendering the marginal rates below 40 percent inapplicable. Unused exemption as of the death of a spouse generally is available for use by the surviving spouse; this feature of the law sometimes is referred to as exemption portability.

A separate transfer tax is imposed on generation-skipping transfers in addition to any estate or gift tax that is normally imposed on such transfers. This tax generally is imposed on transfers, either directly or through a trust or similar arrangement, to a beneficiary in more than one generation below that of the transferor. For 2016, the generation-skipping transfer tax is imposed at a flat rate of 40 percent on generation-skipping transfers in excess of \$5.45 million.

³¹ In addition to interests in property owned by the decedent at the time of death, the Federal estate tax also is imposed on (1) life insurance that was either payable to the decedent's estate or in which the decedent had an incident of ownership at death, (2) property over which the decedent had a general power of appointment at death, (3) annuities purchased by the decedent or his employer that were payable to the decedent before death, (4) property held by the decedents as joint tenants, (5) property transferred by the decedent before death in which the decedent retained a life estate or over which the decedent had the power to designate who will possess or enjoy the property, (6) property revocably transferred by the decedent before death, and (7) certain transfers taking effect at the death of the decedent.

³² The \$5 million exemption amount set forth in section 2010(c)(3)(A) is indexed for inflation for years after 2011. Sec. 2010(c)(3)(B).

D. Social Insurance Taxes

In general

Social Security benefits and certain Medicare benefits are financed primarily by payroll taxes on covered wages. The Federal Insurance Contributions Act (“FICA”) imposes tax on employers based on the amount of wages paid to an employee during the year. The tax imposed is composed of two parts: (1) the old age, survivors, and disability insurance (“OASDI”) tax equal to 6.2 percent of covered wages up to the taxable wage base (\$118,500 in 2016); and (2) the Medicare hospital insurance (“HI”) tax amount equal to 1.45 percent of covered wages.³³ In addition to the tax on employers, each employee is subject to FICA taxes equal to the amount of tax imposed on the employer. The employee level tax generally must be withheld and remitted to the Federal government by the employer.³⁴

As a parallel to FICA taxes, the Self-Employment Contributions Act (“SECA”) imposes taxes on the net income from self-employment of self-employed individuals. The rate of the OASDI portion of SECA taxes is equal to the combined employee and employer OASDI FICA tax rates and applies to self-employment income up to the FICA taxable wage base. Similarly, the rate of the HI portion is the same as the combined employer and employee HI rates and there is no cap on the amount of self-employment income to which the rate applies.³⁵

In addition to FICA taxes, employers are subject to a Federal unemployment insurance payroll tax equal to six percent of the total wages of each employee (up to \$7,000) on covered employment. Employers are eligible for a Federal credit equal to 5.4 percent for State unemployment taxes, yielding a 0.6 percent effective tax rate. Federal unemployment insurance payroll taxes are used to fund programs maintained by the States for the benefit of unemployed workers.

Additional hospital insurance tax on certain high-income individuals

The employee portion of the HI tax is increased by an additional tax of 0.9 percent on wages received in excess of a specific threshold amount.³⁶ However, unlike the general 1.45

³³ Since 1994, the HI payroll tax has not been subject to a wage cap.

³⁴ Instead of FICA taxes, railroad employers and employees are subject, under the Railroad Retirement Tax Act (“RRTA”), to taxes equivalent to the OASDI and HI taxes under FICA. Under RRTA, employers and employees are also subject to an additional tax, referred to as the “tier 2” tax, on compensation up to a certain amount.

³⁵ For purposes of computing net earnings from self-employment, taxpayers are permitted a deduction equal to the product of the taxpayer’s earnings (determined without regard to this deduction) and one-half of the sum of the rates for OASDI (12.4 percent) and HI (2.9 percent), *i.e.*, 7.65 percent of net earnings. This deduction reflects the fact that the FICA rates apply to an employee’s wages, which do not include FICA taxes paid by the employer, whereas a self-employed individual’s net earnings are economically equivalent to an employee’s wages plus the employer share of FICA taxes.

³⁶ Sec. 3101(b), as amended by the Patient Protection and Affordable Care Act (“PPACA”), Pub. L. No. 111-148.

percent HI tax on wages, this additional tax is on the combined wages of the employee and the employee's spouse, in the case of a joint return. The threshold amount is \$250,000 in the case of a joint return, \$125,000 in the case of a married individual filing a separate return, and \$200,000 in any other case (unmarried individual, head of household or surviving spouse).³⁷

The same additional HI tax applies to the HI portion of SECA tax on self-employment income in excess of the threshold amount. Thus, an additional tax of 0.9 percent is imposed on every self-employed individual on self-employment income in excess of the threshold amount.³⁸

³⁷ These threshold amounts are not indexed for inflation.

³⁸ Sec. 1402(b).

E. Major Excise Taxes

The Federal tax system imposes excise taxes on selected goods and services. Generally, excise taxes are taxes imposed on a per unit or *ad valorem* (i.e., percentage of price) basis on the production, importation, or sale of a specific good or service. Among the goods and services subject to U.S. excise taxes are motor fuels, alcoholic beverages, tobacco products, firearms, air and ship transportation, certain environmentally hazardous products (e.g., the tax on ozone depleting chemicals, and a tax on crude oil and certain petroleum products to fund the Oil Spill Liability Trust Fund), coal, certain telephone communications (e.g. local service), certain wagers, indoor tanning services, and vehicles lacking in fuel efficiency.³⁹ Additionally, an annual fee is imposed on health insurers and on certain manufacturers and importers of branded prescription drugs. The largest excise taxes in terms of revenue are those for gasoline motor fuel (\$25.4 billion collected in fiscal year 2015),⁴⁰ diesel motor fuel (\$10.3 billion),⁴¹ and domestic air tickets (\$9.8 billion).⁴² In fiscal year 2013, the latest fiscal year for which data is publicly available, \$13.6 billion was collected on the excise tax on domestic cigarettes.⁴³

Revenues from certain Federal excise taxes are dedicated to trust funds (e.g., the Highway Trust Fund) for designated expenditure programs, and revenues from other excise taxes (e.g., alcoholic beverages) go to the General Fund for general purpose expenditures.

³⁹ For a description of the various Federal excise taxes, see Joint Committee on Taxation, *Present Law and Background Information on Federal Excise Taxes* (JCX-99-15), July 13, 2015.

⁴⁰ U.S. Department of Treasury, “FY 2015 Highway Consolidated Reports,” September 2015, available at <ftp://ftp.publicdebt.treas.gov/dfi/tfmb/dfihw0915.pdf>.

⁴¹ *Ibid.*

⁴² U.S. Department of Treasury, “FY 2015 Airport and Airways Reports,” September 2015, available at <ftp://ftp.publicdebt.treas.gov/dfi/tfmb/dfiaa0915.pdf>.

⁴³ Internal Revenue Service, *Statistics of Income Bulletin*, Historical Table 20, “Federal Excise Taxes Reported to or Collected By the Internal Revenue Service, Alcohol and Tobacco Tax and Trade Bureau, and Customs Service, By Type of Excise Tax, Fiscal Years 1999-2013,” <http://www.irs.gov/pub/irs-soi/histab20.xls> (2014).

Table 4.–2016 Federal Excise Tax Rates for Selected Taxed Products or Services

Gasoline Motor Fuel	18.3 cents per gallon ⁴⁴
Diesel Motor Fuel	24.3 cents per gallon ⁴⁵
Cigarettes	\$50.33 per thousand small cigarettes; \$105.69 per thousand large cigarettes.
Domestic Air Tickets	7.5 percent of fare, plus \$4.00 (2016) per domestic flight segment generally.

⁴⁴ This rate does not include the additional 0.1 cent per gallon to fund the Leaking Underground Storage Tank Trust Fund.

⁴⁵ This rate does not include the additional 0.1 cent per gallon to fund the Leaking Underground Storage Tank Trust Fund.

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Table A-1.—Aggregate Federal Receipts by Source, 1950-2015
[millions of dollars]

Fiscal Year	Individual Income Tax	Corporate Taxes	Social Insurance Taxes[1]	Excise Taxes	Estate and Gift Taxes	Other Receipts[2]	Total
1950	15,755	10,449	4,338	7,550	698	653	39,443
1951	21,616	14,101	5,674	8,648	708	870	51,617
1952	27,934	21,226	6,445	8,852	818	892	66,167
1953	29,816	21,238	6,820	9,877	881	976	69,608
1954	29,542	21,101	7,208	9,945	934	971	69,701
1955	28,747	17,861	7,862	9,131	924	926	65,451
1956	32,188	20,880	9,320	9,929	1,161	1,109	74,587
1957	35,620	21,167	9,997	10,534	1,365	1,307	79,990
1958	34,724	20,074	11,239	10,638	1,393	1,568	79,636
1959	36,719	17,309	11,722	10,578	1,333	1,588	79,249
1960	40,715	21,494	14,683	11,676	1,606	2,317	92,491
1961	41,338	20,954	16,439	11,860	1,896	1,900	94,387
1962	45,571	20,523	17,046	12,534	2,016	1,985	99,675
1963	47,588	21,579	19,804	13,194	2,167	2,228	106,560
1964	48,697	23,493	21,963	13,731	2,394	2,337	112,615
1965	48,792	25,461	22,242	14,570	2,716	3,037	116,818
1966	55,446	30,073	25,546	13,062	3,066	3,642	130,835
1967	61,526	33,971	32,619	13,719	2,978	4,009	148,822
1968	68,726	28,665	33,923	14,079	3,051	4,529	152,973
1969	87,249	36,678	39,015	15,222	3,491	5,227	186,882
1970	90,412	32,829	44,362	15,705	3,644	5,855	192,807
1971	86,230	26,785	47,325	16,614	3,735	6,450	187,139
1972	94,737	32,166	52,574	15,477	5,436	6,919	207,309
1973	103,246	36,153	63,115	16,260	4,917	7,109	230,800
1974	118,952	38,620	75,071	16,844	5,035	8,702	263,224
1975	122,386	40,621	84,534	16,551	4,611	10,387	279,090
1976	131,603	41,409	90,769	16,963	5,216	12,101	298,061
1977	157,626	54,892	106,485	17,548	7,327	11,681	355,559
1978	180,988	59,952	120,967	18,376	5,285	13,993	399,561
1979	217,841	65,677	138,939	18,745	5,411	16,690	463,303
1980	244,069	64,600	157,803	24,329	6,389	19,922	517,112
1981	285,917	61,137	182,720	40,839	6,787	21,872	599,272
1982	297,744	49,207	201,498	36,311	7,991	25,015	617,766
1983	288,938	37,022	208,994	35,300	6,053	24,256	600,563
1984	298,415	56,893	239,376	37,361	6,010	28,382	666,437
1985	334,531	61,331	265,163	35,992	6,422	30,598	734,037
1986	348,959	63,143	283,901	32,919	6,958	33,275	769,155
1987	392,557	83,926	303,318	32,457	7,493	34,536	854,287
1988	401,181	94,508	334,335	35,227	7,594	36,393	909,238
1989	445,690	103,291	359,416	34,386	8,745	39,576	991,104
1990	466,884	93,507	380,047	35,345	11,500	44,674	1,031,957
1991	467,827	98,086	396,015	42,402	11,138	39,519	1,054,987
1992	475,964	100,270	413,688	45,569	11,143	44,574	1,091,208
1993	509,680	117,520	428,299	48,057	12,577	38,201	1,154,334
1994	543,055	140,385	461,475	55,225	15,225	43,202	1,258,567
1995	590,244	157,004	484,473	57,484	14,763	47,822	1,351,790
1996	656,417	171,824	509,414	54,014	17,189	44,195	1,453,053
1997	737,466	182,293	539,371	56,924	19,845	43,333	1,579,232
1998	828,586	188,677	571,831	57,673	24,076	50,885	1,721,728
1999	879,480	184,680	611,833	70,414	27,782	53,263	1,827,452
2000	1,004,462	207,289	652,852	68,865	29,010	62,713	2,025,191
2001	994,339	151,075	693,967	66,232	28,400	57,069	1,991,082
2002	858,345	148,044	700,760	66,989	26,507	52,491	1,853,136
2003	793,699	131,778	712,978	67,524	21,959	54,376	1,782,314
2004	808,959	189,371	733,407	69,855	24,831	53,691	1,880,114
2005	927,222	278,282	794,125	73,094	24,764	56,124	2,153,611
2006	1,043,908	353,915	837,821	73,961	27,877	69,387	2,406,869
2007	1,163,472	370,243	869,607	65,069	26,044	73,550	2,567,985
2008	1,145,747	304,346	900,155	67,334	28,844	77,565	2,523,991
2009	915,308	138,229	890,917	62,483	23,482	74,570	2,104,989
2010	898,549	191,437	864,814	66,909	18,885	122,112	2,162,706
2011	1,091,473	181,085	818,792	72,381	7,399	132,336	2,303,466
2012	1,132,206	242,289	845,314	79,061	13,973	137,145	2,449,988
2013	1,316,405	273,506	947,820	84,007	18,912	134,453	2,775,103
2014	1,394,568	320,731	1,023,458	93,368	19,300	170,062	3,021,487
2015	1,540,802	343,797	1,065,257	98,279	19,232	182,519	3,249,886

[1] Social Insurance taxes comprise old-age and survivors insurance, disability insurance, hospital insurance, railroad retirement, railroad social security equivalent account, employment insurance, employee share of Federal employees retirement, and certain non-Federal employees retirement.

[2] Other receipts are primarily composed of [1] customs duties and fees, and [2] deposits of earnings by the Federal Reserve system.

Source: Office of Management and Budget, *Historical Tables, Budget of the U.S. Government, Fiscal Year 2017, and JCT calculations.*

Table A-2.—Federal Receipts by Source, as a Percentage of GDP, 1950-2015

Fiscal Year	Individual Income Tax	Corporate Tax	Social Insurance Taxes [1]	Excise Taxes	Estate and Gift Taxes Receipts [2]	Other	Total
1950	5.6	3.7	1.6	2.7	0.3	0.2	14.1
1951	6.6	4.3	1.7	2.6	0.2	0.3	15.8
1952	7.8	5.9	1.8	2.5	0.2	0.2	18.5
1953	7.8	5.6	1.8	2.6	0.2	0.3	18.2
1954	7.6	5.4	1.9	2.6	0.2	0.3	18.0
1955	7.1	4.4	1.9	2.2	0.2	0.2	16.1
1956	7.3	4.8	2.1	2.3	0.3	0.3	17.0
1957	7.7	4.6	2.2	2.3	0.3	0.3	17.2
1958	7.3	4.2	2.4	2.2	0.3	0.3	16.8
1959	7.3	3.4	2.3	2.1	0.3	0.3	15.7
1960	7.6	4.0	2.7	2.2	0.3	0.4	17.3
1961	7.5	3.8	3.0	2.2	0.3	0.3	17.2
1962	7.8	3.5	2.9	2.1	0.3	0.3	17.0
1963	7.7	3.5	3.2	2.1	0.3	0.4	17.2
1964	7.3	3.5	3.3	2.1	0.4	0.4	17.0
1965	6.9	3.6	3.1	2.1	0.4	0.4	16.4
1966	7.1	3.8	3.3	1.7	0.4	0.5	16.7
1967	7.3	4.1	3.9	1.6	0.4	0.5	17.8
1968	7.6	3.2	3.8	1.6	0.3	0.5	17.0
1969	8.9	3.7	4.0	1.5	0.4	0.5	19.0
1970	8.6	3.1	4.2	1.5	0.3	0.6	18.4
1971	7.7	2.4	4.2	1.5	0.3	0.6	16.7
1972	7.8	2.6	4.3	1.3	0.4	0.6	17.0
1973	7.6	2.7	4.7	1.2	0.4	0.5	17.0
1974	8.0	2.6	5.1	1.1	0.3	0.6	17.7
1975	7.6	2.5	5.2	1.0	0.3	0.6	17.3
1976	7.4	2.3	5.1	0.9	0.3	0.7	16.6
1977	7.8	2.7	5.2	0.9	0.4	0.6	17.5
1978	7.9	2.6	5.3	0.8	0.2	0.6	17.5
1979	8.5	2.6	5.4	0.7	0.2	0.6	18.0
1980	8.7	2.3	5.6	0.9	0.2	0.7	18.5
1981	9.1	1.9	5.8	1.3	0.2	0.7	19.1
1982	9.0	1.5	6.1	1.1	0.2	0.8	18.6
1983	8.2	1.0	5.9	1.0	0.2	0.7	17.0
1984	7.5	1.4	6.1	0.9	0.2	0.7	16.9
1985	7.8	1.4	6.2	0.8	0.2	0.7	17.2
1986	7.7	1.4	6.3	0.7	0.2	0.7	17.0
1987	8.2	1.8	6.3	0.7	0.2	0.7	17.9
1988	7.8	1.8	6.5	0.7	0.1	0.7	17.6
1989	8.0	1.9	6.5	0.6	0.2	0.7	17.8
1990	7.9	1.6	6.4	0.6	0.2	0.8	17.4
1991	7.7	1.6	6.5	0.7	0.2	0.6	17.3
1992	7.4	1.6	6.4	0.7	0.2	0.7	17.0
1993	7.5	1.7	6.3	0.7	0.2	0.6	17.0
1994	7.5	2.0	6.4	0.8	0.2	0.6	17.5
1995	7.8	2.1	6.4	0.8	0.2	0.6	17.8
1996	8.2	2.2	6.4	0.7	0.2	0.6	18.2
1997	8.7	2.1	6.4	0.7	0.2	0.5	18.6
1998	9.3	2.1	6.4	0.6	0.3	0.6	19.2
1999	9.2	1.9	6.4	0.7	0.3	0.6	19.2
2000	9.9	2.0	6.4	0.7	0.3	0.6	20.0
2001	9.4	1.4	6.6	0.6	0.3	0.5	18.8
2002	7.9	1.4	6.4	0.6	0.2	0.5	17.0
2003	7.0	1.2	6.3	0.6	0.2	0.5	15.7
2004	6.7	1.6	6.1	0.6	0.2	0.4	15.6
2005	7.2	2.2	6.2	0.6	0.2	0.4	16.7
2006	7.6	2.6	6.1	0.5	0.2	0.5	17.6
2007	8.1	2.6	6.1	0.5	0.2	0.5	17.9
2008	7.8	2.1	6.1	0.5	0.2	0.5	17.1
2009	6.3	1.0	6.2	0.4	0.2	0.5	14.6
2010	6.1	1.3	5.8	0.5	0.1	0.8	14.6
2011	7.1	1.2	5.3	0.5	0.0	0.9	15.0
2012	7.1	1.5	5.3	0.5	0.1	0.9	15.3
2013	7.9	1.6	5.7	0.5	0.1	0.8	16.7
2014	8.1	1.9	5.9	0.5	0.1	1.0	17.5
2015	8.7	1.9	6.0	0.6	0.1	1.0	18.3
1950-2015 Avg	7.8	2.6	4.9	1.2	0.2	0.6	17.3

[1] Social Insurance taxes comprise old-age and survivors insurance, disability insurance, hospital insurance, railroad retirement, railroad Social Security equivalent account, employment insurance, employee share of Federal employees retirement, and certain non-Federal employees retirement.

[2] Other receipts are primarily composed of (1) customs duties and fees, and (2) deposits of earnings by the Federal Reserve system.

Source: Office of Management and Budget, *Historical Tables, Budget of the U.S. Government, Fiscal Year 2017*; Bureau of Economic Analysis and JCT staff calculations for fiscal year GDP Figures.

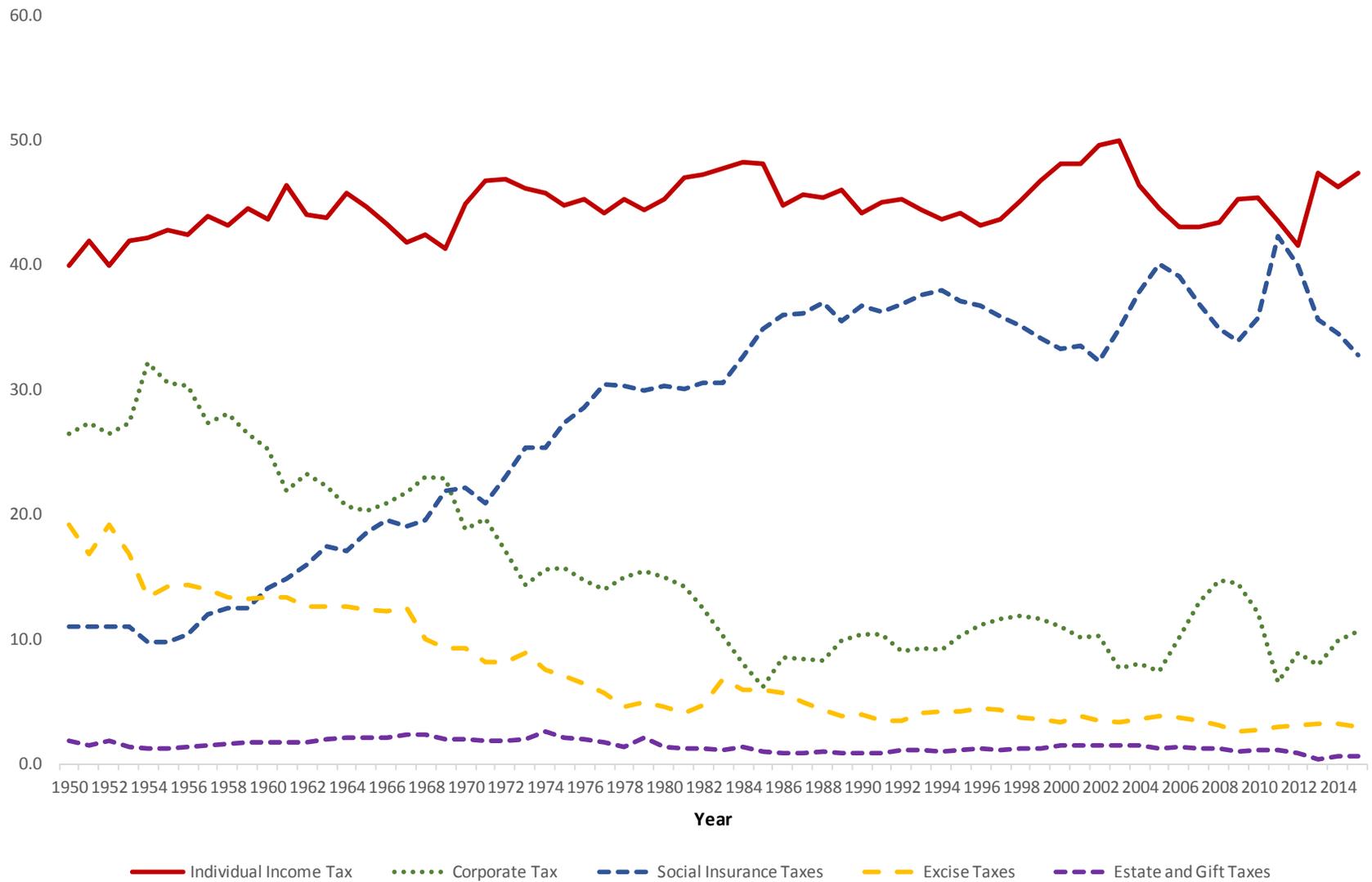
**Table A-3.—Federal Receipts by Source, as a Percentage of Total Revenues,
1950-2015**

Fiscal Year	Individual Income Taxes	Corporate Taxes	Social Insurance Taxes[1]	Excise Taxes	Estate and Gift Taxes	Other Receipts[2]
1950	39.9	26.5	11.0	19.1	1.8	1.7
1951	41.9	27.3	11.0	16.8	1.4	1.7
1952	42.2	32.1	9.7	13.4	1.2	1.3
1953	42.8	30.5	9.8	14.2	1.3	1.4
1954	42.4	30.3	10.3	14.3	1.3	1.4
1955	43.9	27.3	12.0	14.0	1.4	1.4
1956	43.2	28.0	12.5	13.3	1.6	1.5
1957	44.5	26.5	12.5	13.2	1.7	1.6
1958	43.6	25.2	14.1	13.4	1.7	2.0
1959	46.3	21.8	14.8	13.3	1.7	2.0
1960	44.0	23.2	15.9	12.6	1.7	2.5
1961	43.8	22.2	17.4	12.6	2.0	2.0
1962	45.7	20.6	17.1	12.6	2.0	2.0
1963	44.7	20.3	18.6	12.4	2.0	2.1
1964	43.2	20.9	19.5	12.2	2.1	2.1
1965	41.8	21.8	19.0	12.5	2.3	2.6
1966	42.4	23.0	19.5	10.0	2.3	2.8
1967	41.3	22.8	21.9	9.2	2.0	2.7
1968	44.9	18.7	22.2	9.2	2.0	3.0
1969	46.7	19.6	20.9	8.1	1.9	2.8
1970	46.9	17.0	23.0	8.1	1.9	3.0
1971	46.1	14.3	25.3	8.9	2.0	3.4
1972	45.7	15.5	25.4	7.5	2.6	3.3
1973	44.7	15.7	27.3	7.0	2.1	3.1
1974	45.2	14.7	28.5	6.4	1.9	3.3
1975	43.9	14.6	30.3	5.9	1.7	3.7
1976	44.2	13.9	30.5	5.7	1.7	4.1
1977	44.3	15.4	29.9	4.9	2.1	3.3
1978	45.3	15.0	30.3	4.6	1.3	3.5
1979	47.0	14.2	30.0	4.0	1.2	3.6
1980	47.2	12.5	30.5	4.7	1.2	3.9
1981	47.7	10.2	30.5	6.8	1.1	3.6
1982	48.2	8.0	32.6	5.9	1.3	4.0
1983	48.1	6.2	34.8	5.9	1.0	4.0
1984	44.8	8.5	35.9	5.6	0.9	4.3
1985	45.6	8.4	36.1	4.9	0.9	4.2
1986	45.4	8.2	36.9	4.3	0.9	4.3
1987	46.0	9.8	35.5	3.8	0.9	4.0
1988	44.1	10.4	36.8	3.9	0.8	4.0
1989	45.0	10.4	36.3	3.5	0.9	4.0
1990	45.2	9.1	36.8	3.4	1.1	4.3
1991	44.3	9.3	37.5	4.0	1.1	3.7
1992	43.6	9.2	37.9	4.2	1.0	4.1
1993	44.2	10.2	37.1	4.2	1.1	3.3
1994	43.1	11.2	36.7	4.4	1.2	3.4
1995	43.7	11.6	35.8	4.3	1.1	3.5
1996	45.2	11.8	35.1	3.7	1.2	3.0
1997	46.7	11.5	34.2	3.6	1.3	2.7
1998	48.1	11.0	33.2	3.3	1.4	3.0
1999	48.1	10.1	33.5	3.9	1.5	2.9
2000	49.6	10.2	32.2	3.4	1.4	3.1
2001	49.9	7.6	34.9	3.3	1.4	2.9
2002	46.3	8.0	37.8	3.6	1.4	2.8
2003	44.5	7.4	40.0	3.8	1.2	3.1
2004	43.0	10.1	39.0	3.7	1.3	2.9
2005	43.1	12.9	36.9	3.4	1.1	2.6
2006	43.4	14.7	34.8	3.1	1.2	2.9
2007	45.3	14.4	33.9	2.5	1.0	2.9
2008	45.4	12.1	35.7	2.7	1.1	3.1
2009	43.5	6.6	42.3	3.0	1.1	3.5
2010	41.5	8.9	40.0	3.1	0.9	5.6
2011	47.4	7.9	35.5	3.1	0.3	5.7
2012	46.2	9.9	34.5	3.2	0.6	5.6
2013	47.4	9.9	34.2	3.0	0.7	4.8
2014	46.2	10.6	33.9	3.1	0.6	5.6
2015	47.4	10.6	32.8	3.0	0.6	5.6
1950-2015 Avg.	44.8	15.4	28.0	7.2	1.4	3.1

[1] Social Insurance taxes comprise old-age and survivors insurance, disability insurance, hospital insurance, railroad retirement, railroad Social Security equivalent account, employment insurance, employee share of Federal employees retirement, and certain non-Federal employees retirement.

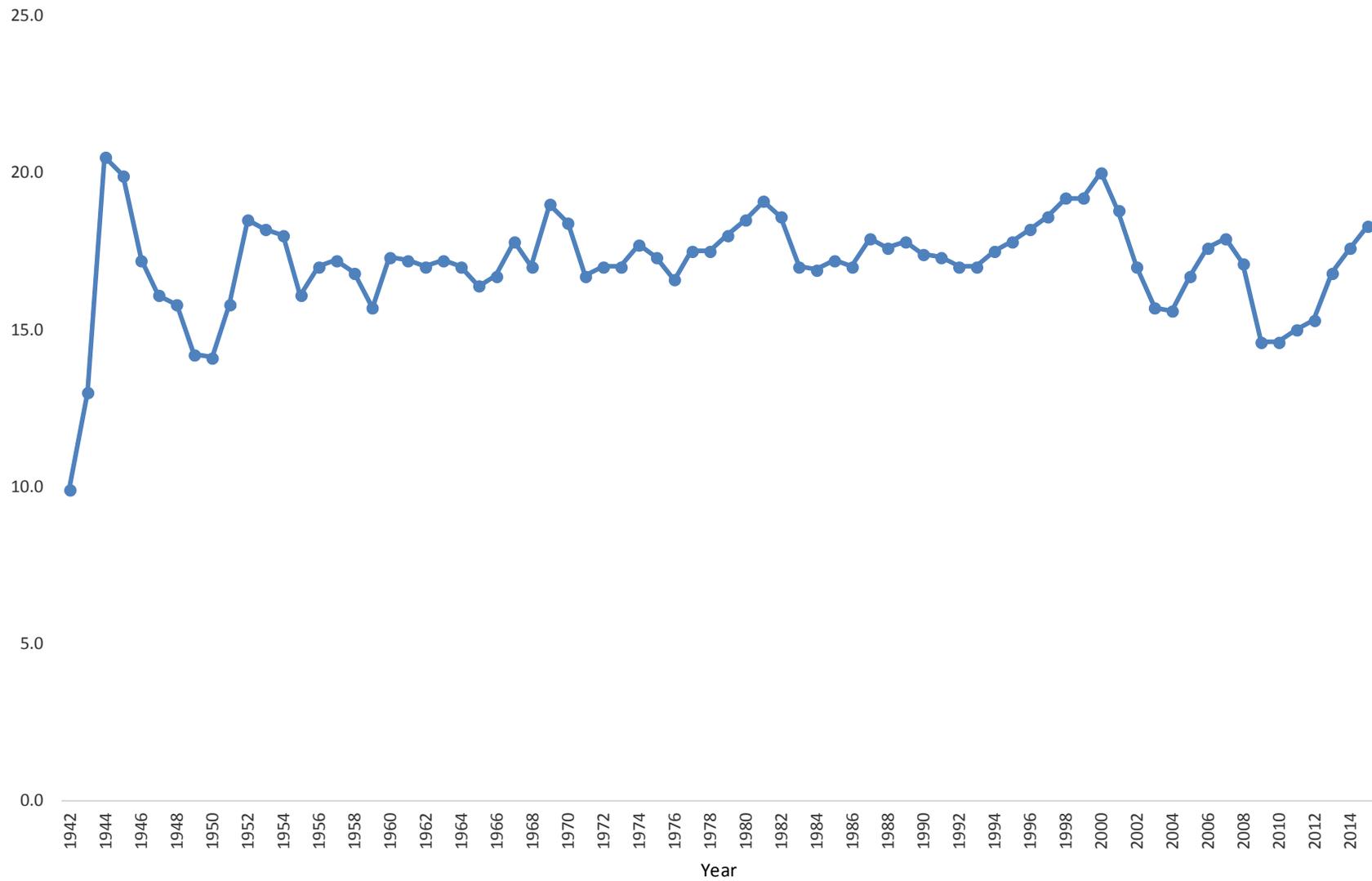
[2] Other receipts are primarily composed of (1) customs duties and fees, and (2) deposits of earnings by the Federal Reserve System. Source: Office of Management and Budget, *Historical Tables, Budget of the U.S. Government, Fiscal Year 2017*.

Figure A-1.—Federal Receipts by Source as Share of Total Receipts, 1950-2015



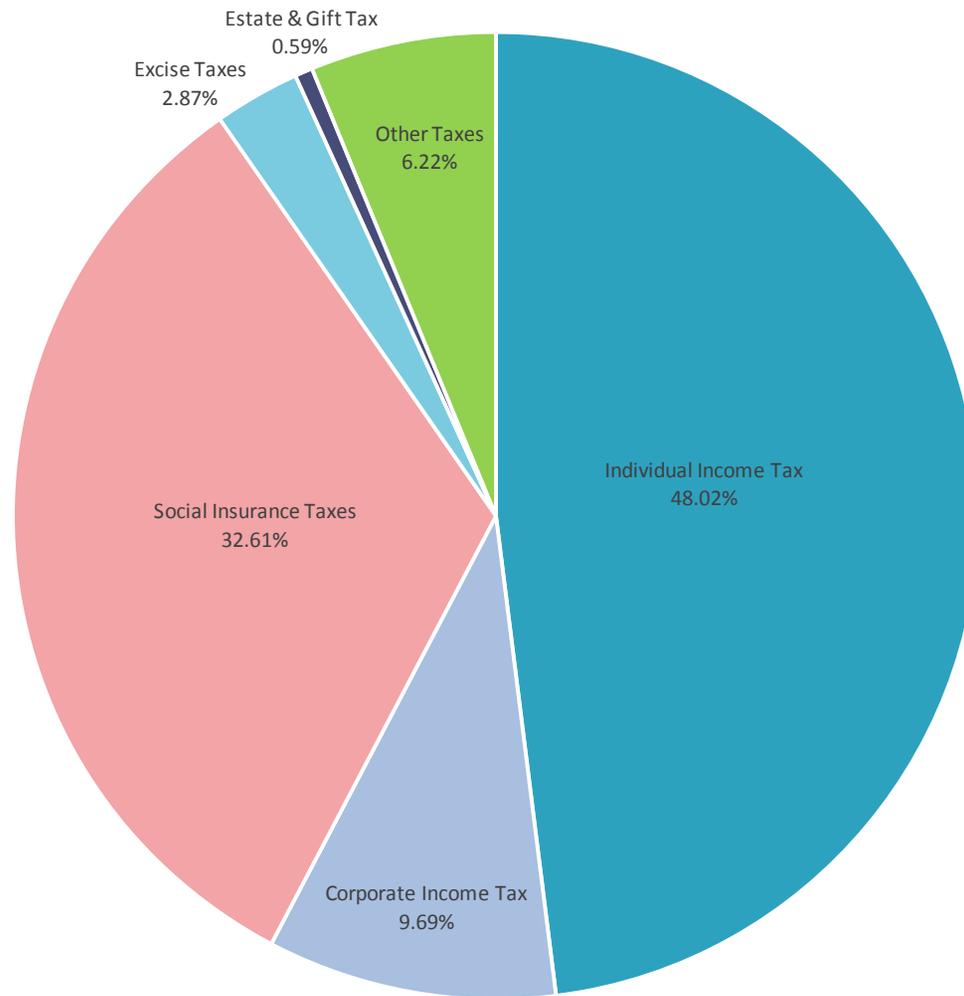
Source: Office of Management and Budget, Historical Tables, Budget of the United States Government, Fiscal Year 2017, and Joint Committee on Taxation calculations.

**Figure A-2.—Federal Receipts as a Percentage of GDP,
1942-2015**



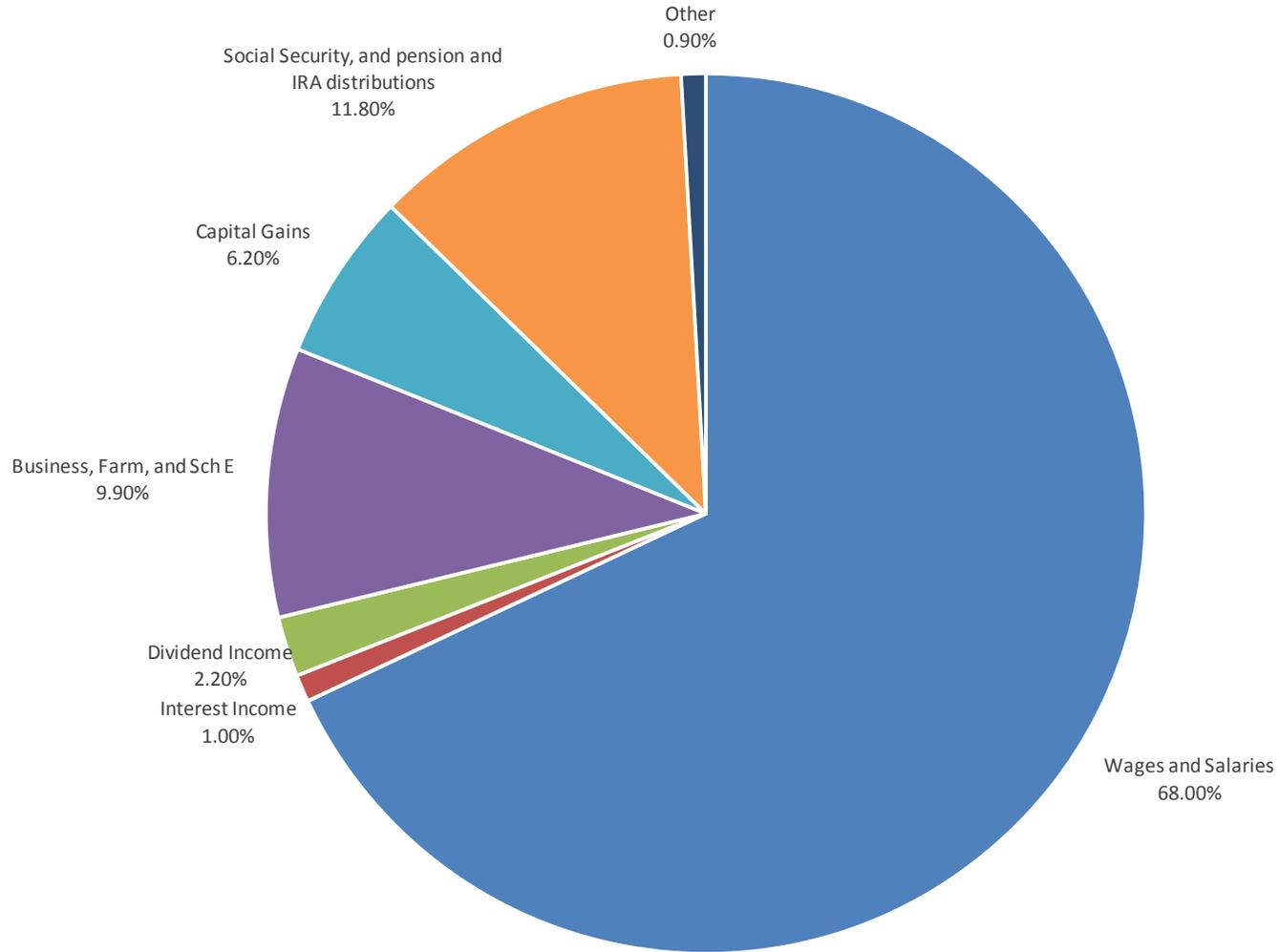
Source: Office of Management and Budget, Historical Tables, Budget of the United States Government, Fiscal Year 2017.

Figure A-3.-Federal Receipts by Source, 2016



Source: Congressional Budget Office, January 2016 Baseline.

Figure A-4.—Sources of Gross Income for All Individual Taxpayers, 2016



Source: Joint Committee on Taxation staff projections.

Table A-4.—Number of Different Types of Business Returns, 1978-2013

Year	Non-Farm Sole Props	C Corporations	S Corporations	Partnerships	Farms	Total
1978	8,908,289	1,898,100	478,679	1,234,157	2,704,794	15,224,019
1979	9,343,603	2,041,887	514,907	1,299,593	2,605,684	15,805,674
1980	9,730,019	2,165,149	545,389	1,379,654	2,608,430	16,428,641
1981	9,584,790	2,270,931	541,489	1,460,502	2,641,254	16,498,966
1982	10,105,515	2,361,714	564,219	1,514,212	2,689,237	17,234,897
1983	10,703,921	2,350,804	648,267	1,541,539	2,710,044	17,954,575
1984	11,262,390	2,469,404	701,339	1,643,581	2,694,420	18,771,134
1985	11,928,573	2,552,470	724,749	1,713,603	2,620,861	19,540,256
1986	12,393,700	2,602,301	826,214	1,702,952	2,524,331	20,049,498
1987	13,091,132	2,484,228	1,127,905	1,648,035	2,420,186	20,771,486
1988	13,679,302	2,305,598	1,257,191	1,654,245	2,367,527	21,263,863
1989	14,297,558	2,204,896	1,422,967	1,635,164	2,359,718	21,920,303
1990	14,782,738	2,141,558	1,575,092	1,553,529	2,321,153	22,374,070
1991	15,180,722	2,105,200	1,696,927	1,515,345	2,290,908	22,789,102
1992	15,495,419	2,083,652	1,785,371	1,484,752	2,288,218	23,137,412
1993	15,848,119	2,063,124	1,901,505	1,467,567	2,272,407	23,552,722
1994	16,153,871	2,318,614	2,023,754	1,493,963	2,242,324	24,232,526
1995	16,423,872	2,321,048	2,153,119	1,580,900	2,219,244	24,698,183
1996	16,955,023	2,326,954	2,304,416	1,654,256	2,188,025	25,428,674
1997	17,176,486	2,257,829	2,452,254	1,758,627	2,160,954	25,806,150
1998	17,398,440	2,260,757	2,588,081	1,855,348	2,091,845	26,194,471
1999	17,575,643	2,210,129	2,725,775	1,936,919	2,067,883	26,516,349
2000	17,902,791	2,184,795	2,860,478	2,057,500	2,086,789	27,092,353
2001	18,338,190	2,149,105	2,986,486	2,132,117	2,006,871	27,612,769
2002	18,925,517	2,112,230	3,154,377	2,242,169	1,995,072	28,429,365
2003	19,710,079	2,059,631	3,341,606	2,375,375	1,997,116	29,483,807
2004	20,590,691	2,039,631	3,518,334	2,546,877	2,004,898	30,700,431
2005	21,467,566	1,987,171	3,684,086	2,763,625	1,981,249	31,883,697
2006	22,074,953	1,968,032	3,872,766	2,947,116	1,958,273	32,821,140
2007	23,122,698	1,878,956	3,989,893	3,096,334	1,989,690	34,077,571
2008	22,614,483	1,797,278	4,049,943	3,146,006	1,948,054	33,555,764
2009	22,659,976	1,729,984	4,094,562	3,168,728	1,924,214	33,577,464
2010	23,003,656	1,686,171	4,127,554	3,248,481	1,886,058	33,951,920
2011	23,426,940	1,664,553	4,158,572	3,285,177	1,867,208	34,402,450
2012	23,553,850	1,635,369	4,205,452	3,388,561	1,835,687	34,618,919
2013	24,074,684	1,629,895	4,257,909	3,460,699	1,812,920	35,236,107

Source: Internal Revenue Service, Statistics of Income, published and unpublished data.

Table A-5.—Social Security Taxable Wage Base and Rates of Tax, 1975-2016

Year	Annual Maximum Taxable Wage Base for OASDI	Contribution Rate for Both Employers and Employees (Percent of Covered Earnings)			Contribution Rate for Self-Employed Persons		
		Total	OASDI	HI	Total	OASDI	HI
1975	\$14,100	5.85	4.95	0.9	7.9	7.0	0.9
1976	\$15,300	5.85	4.95	0.9	7.9	7.0	0.9
1977	\$16,500	5.85	4.95	0.9	7.9	7.0	0.9
1978	\$17,700	6.05	5.05	1.0	8.1	7.1	1.0
1979	\$22,900	6.13	5.08	1.05	8.1	7.05	1.05
1980	\$25,900	6.13	5.35	1.05	8.1	7.05	1.05
1981	\$29,700	6.65	5.4	1.3	9.3	8.0	1.3
1982	\$32,400	6.7	5.4	1.3	9.35	8.05	1.3
1983	\$35,700	6.7	5.7	1.3	9.35	8.05	1.3
1984 ¹	\$37,800	7.0	5.7	1.3	14.0	11.4	1.6
1985	\$39,600	7.05	5.7	1.35	14.1	11.4	2.7
1986	\$42,000	7.15	5.7	1.45	14.3	11.4	2.9
1987	\$43,800	7.15	5.7	1.45	14.3	11.4	2.9
1988	\$45,000	7.51	6.06	1.45	15.02	12.12	2.9
1989	\$48,000	7.51	6.06	1.45	15.02	12.12	2.9
1990	\$51,300	7.65	6.2	1.45	15.3	12.4	2.9
1991	\$53,400	7.65	6.2	1.45	15.3	12.4	2.9
1992	\$55,500	7.65	6.2	1.45	15.3	12.4	2.9
1993	\$57,600	7.65	6.2	1.45	15.3	12.4	2.9
1994	\$60,600	7.65	6.2	1.45	15.3	12.4	2.9
1995	\$61,200	7.65	6.2	1.45	15.3	12.4	2.9
1996	\$62,700	7.65	6.2	1.45	15.3	12.4	2.9
1997	\$65,400	7.65	6.2	1.45	15.3	12.4	2.9
1998	\$68,400	7.65	6.2	1.45	15.3	12.4	2.9
1999	\$72,600	7.65	6.2	1.45	15.3	12.4	2.9
2000	\$76,200	7.65	6.2	1.45	15.3	12.4	2.9
2001	\$80,400	7.65	6.2	1.45	15.3	12.4	2.9
2002	\$84,900	7.65	6.2	1.45	15.3	12.4	2.9

Year	Annual Maximum Taxable Wage Base for OASDI	Contribution Rate for Both Employers and Employees (Percent of Covered Earnings)			Contribution Rate for Self-Employed Persons		
		Total	OASDI	HI	Total	OASDI	HI
2003	\$87,900	7.65	6.2	1.45	15.3	12.4	2.9
2004	\$87,900	7.65	6.2	1.45	15.3	12.4	2.9
2005	\$90,000	7.65	6.2	1.45	15.3	12.4	2.9
2006	\$94,200	7.65	6.2	1.45	15.3	12.4	2.9
2007	\$97,500	7.65	6.2	1.45	15.3	12.4	2.9
2008	\$102,000	7.65	6.2	1.45	15.3	12.4	2.9
2009	\$106,800	7.65	6.2	1.45	15.3	12.4	2.9
2010	\$106,800	7.65	6.2	1.45	15.3	12.4	2.9
2011 ²	\$106,800	7.65(5.65)	6.2/4.2	1.45	15.3	12.4	2.9
2012 ²	\$110,100	7.65(5.65)	6.2/4.2	1.45	15.3	10.4	2.9
2013 ³	\$113,700	7.65	6.2	1.45	15.3	10.4	2.9
2014 ³	\$117,000	7.65	6.2	1.45	15.3	12.4	2.9
2015 ³	\$118,500	7.65	6.2	1.45	15.3	12.4	2.9
2016 ³	\$118,500	7.65	6.2	1.45	15.3	12.4	2.9

¹ For 1984 only, employees were allowed a credit of 0.3 percent of taxable wages against their FICA tax liability, reducing the effective rate to 6.7 percent.

² The Tax Relief, Unemployment Reauthorization, and Job Creation Act of 2010 reduced the FICA tax rate for employees by two percentage points for 2011. Specifically, the employer OASDI rate remains at 6.2 while the employee rate is reduced to 4.2. Equivalent reductions were made to the SECA tax. Subsequent legislation extended that treatment to 2012.

³ For 2013, and subsequent years, an additional employee HI tax of 0.9 percent applies to wages in excess of \$250,000 for married taxpayers filing jointly (\$125,000 for married taxpayers filing separately) and \$200,000 in all other cases. Equivalent increases were made to the SECA tax. For wages in excess of the threshold in these years, the HI contribution rate is 2.35 percent for employees and 3.8 percent for self-employed persons, and the total HI and OASDI contribution rate is 8.55 percent (not the corresponding rates reflected in the table).

Table A-6.—Distribution of Income and Taxes, and Average Tax Rates in 2016

INCOME CATEGORY (1)	Number of Returns (2) (Thousands)	Share of Returns	Income (Millions of Dollars)	Share of Income	COMBINED INCOME, SOCIAL INSURANCE, AND EXCISE TAXES UNDER PRESENT LAW (3)			INDIVIDUAL INCOME TAXES			EMPLOYMENT TAXES		
					\$ Billions	Percent Share	Average Tax Rate	\$ Billions	Percent Share	Average Tax Rate	\$ Billions	Percent Share	Average Tax Rate
Less than \$10,000.....	20,909	12.1%	86,588	0.6%	14.5	0.5%	16.7%	-6.6	-0.5%	-7.6%	14.5	1.4%	16.8%
\$10,000 to \$20,000.....	21,719	12.6%	330,771	2.4%	5.2	0.2%	1.6%	-41.3	-3.0%	-12.5%	37.9	3.6%	11.4%
\$20,000 to \$30,000.....	20,688	12.0%	513,321	3.7%	23.9	0.8%	4.6%	-28.7	-2.1%	-5.6%	41.0	3.8%	8.0%
\$30,000 to \$40,000.....	15,465	8.9%	536,407	3.9%	45.9	1.6%	8.6%	-10.1	-0.7%	-1.9%	43.9	4.1%	8.2%
\$40,000 to \$50,000.....	12,950	7.5%	581,817	4.2%	68.4	2.4%	11.8%	3.6	0.3%	0.6%	50.6	4.7%	8.7%
\$50,000 to \$75,000.....	26,077	15.1%	1,605,818	11.7%	240.0	8.5%	14.9%	61.1	4.4%	3.8%	141.3	13.3%	8.8%
\$75,000 to \$100,000.....	17,061	9.9%	1,478,328	10.8%	254.8	9.0%	17.2%	91.0	6.5%	6.2%	127.5	12.0%	8.6%
\$100,000 to \$200,000.....	28,226	16.3%	3,860,417	28.2%	814.0	28.7%	21.1%	350.1	25.2%	9.1%	362.1	34.0%	9.4%
\$200,000 to \$500,000.....	8,168	4.7%	2,291,113	16.7%	606.0	21.3%	26.4%	354.4	25.5%	15.5%	181.6	17.0%	7.9%
\$500,000 to \$1,000,000.....	1,052	0.6%	709,740	5.2%	219.2	7.7%	30.9%	162.4	11.7%	22.9%	32.7	3.1%	4.6%
\$1,000,000 and over.....	530	0.3%	1,708,516	12.5%	547.2	19.3%	32.0%	455.9	32.8%	26.7%	32.5	3.1%	1.9%
Total, All Taxpayers.....	172,843	100.0%	13,702,835	100.0%	2,839.0	100.0%	20.7%	1,391.8	100.0%	10.2%	1,065.4	100.0%	7.8%

(1) The income concept used to place tax returns into income categories is adjusted gross income (AGI) plus: [1] tax-exempt interest, [2] employer contributions for health plans and life insurance, [3] employer share of FICA tax, [4] worker's compensation, [5] nontaxable Social Security benefits, [6] insurance value of Medicare benefits, [7] alternative minimum tax preference items, [8] individual share of business taxes, and [9] excluded income of U.S. citizens living abroad. Categories are measured at 2016 levels.

(2) Includes nonfilers, excludes dependent filers and returns with negative income.

(3) Federal taxes are equal to individual income tax (including the outlay portion of refundable credits), employment tax (attributed to employees), excise taxes (attributed to consumers), and corporate income taxes (attributed to workers and owners of capital). The estimates of Federal taxes are preliminary and subject to change. Individuals who are dependents of other taxpayers and taxpayers with negative income are excluded from the analysis. Does not include indirect effects.

(4) The average tax rate is equal to Federal taxes described in footnote (3) divided by income described in footnote (2).

Table A-7.—Tax Returns with Income or Social Insurance Taxes in 2016

INCOME CATEGORY (1)	Millions of Returns	Individual Income Taxes	Employment Taxes	Returns with Employment Taxes Greater than Income Taxes	Returns with Employment Taxes Less than Income Taxes	Fraction of Returns with Employment Taxes Greater than Income Taxes
		\$ Billions	\$ Billions	Millions of Returns	Millions of Returns	
Less than \$10,000.....	20.9	-6.6	14.5	13.2	(3)	63.1%
\$10,000 to \$20,000.....	21.7	-41.3	37.9	16.5	0.2	76.2%
\$20,000 to \$30,000.....	20.7	-28.7	41.0	13.2	0.2	63.6%
\$30,000 to \$40,000.....	15.5	-10.1	43.9	11.1	0.7	72.0%
\$40,000 to \$50,000.....	13.0	3.6	50.6	9.8	1.4	75.8%
\$50,000 to \$75,000.....	26.1	61.1	141.3	20.0	4.3	76.6%
\$75,000 to \$100,000.....	17.1	91.0	127.5	11.4	5.2	67.0%
\$100,000 to \$200,000.....	28.2	350.1	362.1	16.5	11.6	58.4%
\$200,000 to \$500,000.....	8.2	354.4	181.6	1.1	7.1	13.1%
\$500,000 to \$1,000,000.....	1.1	162.4	32.7	(3)	1.0	1.3%
\$1,000,000 and over.....	0.5	455.9	32.5	(3)	0.5	0.8%
Total, All Taxpayers.....	172.8	1391.8	1065.4	112.8	32.3	65.3%

- (1) The income concept used to place tax returns into income categories is adjusted gross income (AGI) plus: [1] tax-exempt interest, [2] employer contributions for health plans and life insurance, [3] employer share of FICA tax, [4] worker's compensation, [5] nontaxable Social Security benefits, [6] insurance value of Medicare benefits, [7] alternative minimum tax preference items, [8] individual share of business taxes, and [9] excluded income of U.S. citizens living abroad. Categories are measured at 2015 levels.
- (2) Includes nonfilers, excludes dependent filers and returns with negative income.
- (3) Less than 50,000.

Table A-8.—Marginal Tax Rates on Labor and Long-Term Capital Gain, by Income Category in 2016

	Labor Income			Capital Gains Income
	Average Marginal Income Tax Rate (2)	Average Marginal Employment Tax Rate (2)	Average Combined Marginal Income and Employment Tax Rate	Average Marginal Tax Rate
Less than \$10,000.....	-6.4%	14.2%	7.8%	3.8%
\$10,000 to \$20,000.....	0.4%	14.2%	14.6%	0.9%
\$20,000 to \$30,000.....	12.0%	14.2%	26.3%	2.1%
\$30,000 to \$40,000.....	14.6%	14.2%	28.8%	4.6%
\$40,000 to \$50,000.....	16.6%	14.2%	30.8%	2.4%
\$50,000 to \$75,000.....	17.8%	14.2%	32.0%	7.0%
\$75,000 to \$100,000.....	17.6%	14.2%	31.8%	8.7%
\$100,000 to \$200,000.....	21.1%	13.2%	34.3%	13.2%
\$200,000 to \$500,000.....	28.7%	9.3%	38.0%	20.9%
\$500,000 to \$1,000,000.....	34.7%	7.1%	41.8%	23.8%
\$1,000,000 and over.....	37.6%	6.8%	44.3%	24.1%
Total, All Taxpayers.....	15.2%	13.5%	28.7%	22.0%

- (1) The income concept used to place tax returns into income categories is adjusted gross income (AGI) plus: [1] tax-exempt interest, [2] employer contributions for health plans and life insurance, [3] employer share of FICA tax, [4] worker's compensation, [5] nontaxable Social Security benefits, [6] insurance value of Medicare benefits, [7] alternative minimum tax preference items, [8] individual share of business taxes, and [9] excluded income of U.S. citizens living abroad. Categories are measured at 2015 levels.
- (2) For individual income and employment taxes, the average marginal tax rate is equal to the change in taxes from an additional \$100 of wages to each spouse with positive wages. For long-term capital gain, the average marginal tax rate equals the change in taxes from an additional 1% increase in long-term capital gains to each taxpayer with positive long-term capital gains.