

**DESCRIPTION OF H.R. 3500,  
THE “ENSURING INTEGRITY  
IN THE IRS WORKFORCE ACT OF 2017”**

Scheduled for Markup  
by the  
HOUSE COMMITTEE ON WAYS AND MEANS  
on June 21, 2018

Prepared by the Staff  
of the  
JOINT COMMITTEE ON TAXATION



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## INTRODUCTION

The House Committee on Ways and Means has scheduled a committee markup of H.R. 3500, the “Ensuring Integrity in the IRS Workforce Act of 2017.” The bill amends the Internal Revenue Code<sup>1</sup> to prohibit the Internal Revenue Service (“IRS”) from rehiring any individual who was previously employed by the IRS who was removed for misconduct or whose employment was terminated for cause. This document,<sup>2</sup> prepared by the staff of the Joint Committee on Taxation, provides a description of the bill.

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<sup>1</sup> All section references herein are to the Internal Revenue Code of 1986, as amended (herein “Code”), unless otherwise stated.

<sup>2</sup> This document may be cited as follows: Joint Committee on Taxation, *Description of H.R. 3500, the “Ensuring Integrity in the IRS Workforce Act of 2017 (JCX-37-18),*” June 20, 2018. This document can also be found on the Joint Committee on Taxation website at [www.jct.gov](http://www.jct.gov).

## **A. Prohibition on Rehiring Any Employee of the Internal Revenue Service Who Was Involuntarily Separated from Service for Misconduct**

### **Present Law**

Employees of the IRS are subject to rules governing Federal employment generally<sup>3</sup> as well as rules of conduct specific to the Department of the Treasury and the IRS. Standards of Ethical Conduct for Employees of the Executive Branch are supplemented by additional rules applicable to employees of the Department of the Treasury.<sup>4</sup>

The Code<sup>5</sup> provides that the Commissioner of the IRS has such duties and powers as prescribed by the Secretary. Unless otherwise specified by the Secretary, such duties and powers include the power to administer, manage, conduct, direct, and supervise the execution and application of the internal revenue laws or related statutes and tax conventions to which the United States is a party, and to recommend to the President a candidate for Chief Counsel (and recommend the removal of the Chief Counsel). Unless otherwise specified by the Secretary, the Commissioner is authorized to employ such persons as the Commissioner deems proper for the administration and enforcement of the internal revenue laws and is required to issue all necessary directions, instructions, orders, and rules applicable to such persons,<sup>6</sup> including determination and designation of posts of duty.

The IRS Restructuring and Reform Act of 1998 (the “IRS Reform Act”)<sup>7</sup> requires the IRS to terminate an employee for certain proven violations committed by the employee in connection with the performance of official duties. The violations include: (1) willful failure to obtain the required approval signatures on documents authorizing the seizure of a taxpayer’s home, personal belongings, or business assets; (2) providing a false statement under oath material to a matter involving a taxpayer; (3) with respect to a taxpayer, taxpayer representative, or other IRS employee, the violation of any right under the U.S. Constitution, or any civil right established under titles VI or VII of the Civil Rights Act of 1964, title IX of the Educational Amendments of 1972, the Age Discrimination in Employment Act of 1967, the Age Discrimination Act of 1975, sections 501 or 504 of the Rehabilitation Act of 1973 and title I of the Americans with Disabilities Act of 1990; (4) falsifying or destroying documents to conceal mistakes made by any employee with respect to a matter involving a taxpayer or a taxpayer representative; (5) assault

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<sup>3</sup> Part III of Title 5 of the United States Code prescribes rules for Federal employment, including employment, retention, and management and employee issues.

<sup>4</sup> Standards of Ethical Conduct for Employees of the Executive Branch, 5 C.F.R. 735. 5 CFR 3101, Supplemental Standards of Ethical Conduct for Employees of the Department of the Treasury; 31 CFR Part 0, Department of the Treasury Employee Rules of Conduct.

<sup>5</sup> Sec. 7803(a).

<sup>6</sup> Sec. 7804.

<sup>7</sup> Pub. L. No. 105-206, sec. 1203(b), July 22, 1998, as amended by Pub. L. No. 108-357, title VIII, sec. 881(d), Oct. 22, 2004, and Pub. L. No. 114-113, div. Q, title IV, sec. 407(a), Dec. 18, 2015.

or battery on a taxpayer or other IRS employee, but only if there is a criminal conviction or a final judgment by a court in a civil case, with respect to the assault or battery; (6) violations of the Internal Revenue Code, Treasury Regulations, or policies of the IRS (including the Internal Revenue Manual) for the purpose of retaliating against or harassing a taxpayer or other IRS employee; (7) willful misuse of section 6103 for the purpose of concealing data from a Congressional inquiry; (8) willful failure to file any tax return required under the Code on or before the due date (including extensions) unless failure is due to reasonable cause; (9) willful understatement of Federal tax liability, unless such understatement is due to reasonable cause; and (10) performing, delaying, or failing to perform (or threatening to perform, delay, or fail to perform) any official action (including any audit) with respect to a taxpayer for the purpose of extracting personal gain or benefit or for a political purpose.

The IRS Reform Act provides non-delegable authority to the Commissioner to determine that factors exist, that, in the Commissioner's sole discretion, mitigate against terminating the employee. The IRS Reform Act also provides that the Commissioner, in his sole discretion, may establish a procedure to determine whether an individual should be referred for such a determination by the Commissioner. The Treasury Inspector General is required to track employee terminations and terminations that would have occurred had the Commissioner not determined that there were mitigation factors and include such information in the annual report to Congress.

#### **Description of Proposal**

The IRS may not hire any individual previously employed by the IRS who was involuntarily separated due to misconduct under subchapter A of Chapter 80 of the Code, under chapters 43 or 75 of title 5 of the United States Code, or under section 1203 of the IRS Reform Act.

No additional funds are authorized to carry out the requirements of the proposal.

#### **Effective Date**

The proposal is effective with respect to the hiring of employees after the date of enactment.

## **B. Estimated Revenue Effect of the Proposal**

The proposal is estimated to have a negligible effect on Federal fiscal year budget receipts for the period 2018-2028. The extent to which the proposal may increase or decrease Federal outlays for the same period 2018-2028 has not been estimated. In accordance with section 402 of the Budget Act, the Congressional Budget Office has jurisdiction to estimate the effect on direct or discretionary spending.