



JOINT COMMITTEE ON TAXATION
February 23, 2021
JCX-11-21

UPDATED INCOME AND PAYROLL TAX OFFSETS TO CHANGES IN EXCISE TAX REVENUES FOR 2021-2031¹

Table 1, below, presents the updated income and payroll tax offsets that the staff of the Joint Committee on Taxation (“Joint Committee staff”) will apply in its economic models of proposed changes in Federal excise taxes during the first session of the 117th Congress. This update accounts for the COVID-19 related downturn by using the February 2021 macroeconomic forecast of the Congressional Budget Office.² The Joint Committee staff explained the methodology underlying these estimates in a prior publication.³

The new offsets are calculated on a calendar year basis. The new income and payroll tax offsets will be applied to excise tax estimates. Generally, these offsets will be applied to calendar year excise tax effects and then fiscalized. With this publication the Joint Committee staff plans to start using these offsets exclusively.

Table 1.—Income and Payroll Tax Offsets Under Present Law Baseline 2021 Through 2031

<u>Item</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>2026</u>	<u>2027</u>	<u>2028</u>	<u>2029</u>	<u>2030</u>	<u>2031</u>
Income and Payroll Excise Tax Offsets	0.214	0.216	0.218	0.220	0.221	0.245	0.246	0.246	0.246	0.246	0.246

¹ This document may be cited as follows: Joint Committee on Taxation, *New Income and Payroll Tax Offsets to Changes in Excise Tax Revenues for 2021–2031* (JCX-11-21), February 23, 2021. This document can also be found on the Joint Committee on Taxation website at www.jct.gov.

² See Congressional Budget Office, *An Overview of the Economic Outlook: 2021 to 2031*, February 11, 2021, Washington DC.

³ Joint Committee on Taxation, *The Income and Payroll Tax Offset to Changes in Excise Tax Revenues* (JCX-59-11), December 23, 2011.

The increase in the magnitude of the offset for years after 2025 is due to the expiration of certain tax provisions after December 31, 2025.⁴ As a result, the estimated income and payroll excise tax offsets return close to the long-time standard offset factor of 25 percent. The offsets calculated above take into account both the changes in tax rates that have been legislated to occur over the budget window, as well as adjustments to the taxable portion of income consistent with the February 2021 Congressional Budget Office macroeconomic forecast.

⁴ For tax provisions after December 31, 2025, see, Joint Committee on Taxation, *List of Expiring Federal Tax Provisions 2021–2029* (JCX-1-21), January 27, 2021.